

"Known and Suspected Homosexuals"Paras. 1 & 2

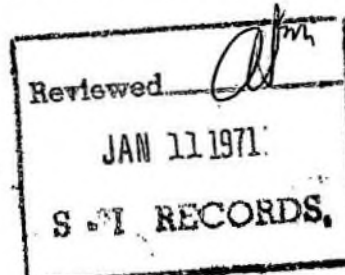
Submissions such as "A" Division S.I.B. of 20 July 1970 should be titled under the noted file in future correspondence, since it deals primarily with field operations in relation to current policy, the non-existent terms of reference and most important, target selection for interview.

"A" Division is correct in stating there has been very little change in operational methods since formation of this group prior to 1959 because:-

- (1) Lack of terms of reference.
- (2) Current operations under C.D. 35 are completely restrictive in this area.
- (3) Lack of manpower - both trained in this field and in numerical strength.
- (4) Lack of strict priorities because diversified interests of individual Departmental Security Officers and/or deputy heads have always received first attention.

Para. 3

Theoretically the three distinct classifications are reasonable, but in practical terms homosexuals generally are a "loosely-knit" community, regardless of the individual's social status. Homosexuals are no different from normal humans in that they too have varied tastes when selecting individual associates. In interview the statement has been made that he or she is not necessarily homosexual because of mutual associations. In other words, their friends are not all cultivated for sexual reasons. Self-survival from identity is paramount with all homosexuals, except those who have become affected by the



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malady to the extreme, and essentially are borderline mental cases to which "A" Division refers as the "Obvious" category. Rather than follow the confines of a given category, it seems more logical to presume the homosexual's activities would be governed more by the urgency for individual sexual relief, his finances and each other's physical attractions.

Para. 4

Bearing in mind the above, the so-called indiscretions by the upper groups have occurred quite regularly over the past ten years, and some were identified. However, our interests or objectives in this field were primarily identification, and since little or no selectivity could be practiced, many of these upper level types were never approached for interview, while those contacted were under strict limitations for the reasons outlined above. Examples are:



(A/Under Secretary of State, External Affairs)
(non-Queen's University Professor)

The fact that only the fringe areas of homosexual activities have been uncovered was known as early as 1960, not only in the lower category, but the upper levels as well. Again, this is because of the same reasons mentioned earlier.

Para. 8

The proposed method of approach for these higher levels for interview is the standard procedure currently practiced, and is not new. Sub-para. 4 seems to imply that some form of forceful tactics had been used in past interviews. On the contrary, complete

honesty with homosexuals is essential, and the awakening of his patriotic sense of duty to co-operate has always been of prime importance in these interviews. The Force simply has nothing else to offer as an incentive.

2. Summary

Updating our methods of operations in this field is long overdue. However, bearing in mind the current political situation in Canada, in relation to homosexuality, the reluctance of former and present Canadian Governments over the past ten years to formulate terms of reference and the tolerant attitude of Canadian citizens towards homosexuals, it seems doubtful that much progress for change can be expected in the foreseeable future. For example, to effect any meaningful change, the Force should be free to interview such persons as [REDACTED] (already named on page 5 of "A" Division's letter); [REDACTED], who was unco-operative with Metro Washington Police Department, when apprehended over an incident in a public washroom; L.J. PIGEON [REDACTED] (Conservative M.P., Joliette, Quebec, who was charged with "Indecent Assault" by Hull Police Department); C.B. FULLER [REDACTED] (Secretary-General, Imperial War Graves Commission); L.C. AUDETTE [REDACTED] (friend, who refused to name anyone, but implied to a member of the Force later that he was homosexually inclined), or Tra DILWORTH (C.B.C.) [REDACTED] (Ontario Director).

*It's likely
he was
deceased
JD*

3. Suggestions

- (1) If "A" Division feel they have the manpower to conduct records research for these interviews, they should be encouraged to do so, with the standing proviso that H.Q. indices be checked in every case before any submission is made from the Division.
- (2) Since there is nothing to indicate that the topic of homosexuality amongst Government employees has received any appreciable attention from the Security Sub-Panel in recent years, perhaps now would be an opportune time to broach the subject again, in the hopes that

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If they issued at least check with us before appointing

7. m
(4) Adverse briefs of any nature only be supplied to Government Departments in those cases where the incumbent's position is or will be permanent. In this respect, every request - P.H.F., letter or otherwise, should indicate whether the position is temporary or permanent. *OK.*

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(5) Records checks results, showing positive traces to homosexual and character weaknesses files only be supplied to the five sensitive Government Departments and those Departments indicating the position of the incumbent will be permanent. *OK.*

(b) Some form of review should be implemented respecting the quality of information being accepted in this Section which is being carded into Central Registry automatically. While the daily volume of cross-references to the Section's indices keeps expanding, a very large portion of the related information is useless and cannot be forwarded to requesting Government Departments. It is suggested that:-

(1) Unless the particular piece of information meets the basic requirements of identification, Central Registry be instructed, at Reader level, not to card such information. *Beasom's agree. TD*

(2) Those Divisions who provide identifying data on homosexuals regularly, withhold individual submissions to H.Q., until such time as the identification is complete. *OK.*

(3) These suggestions be implemented in all Branches of "I" Directorate as soon as possible. While data processing for "I" Directorate is still many years away, now would be an opportune time to start preparing the Directorate's files for that purpose. *yes*

- (c) The field operations regarding enquiries into homosexual activities amongst Government employees has been under the jurisdiction, over varying periods, in both Headquarters and "A" Division. From the viewpoint of efficiency and especially if there continues to be no set terms of reference from the Security Panel for such operations, it should be moved out of "A" Division to Headquarters immediately. This requirement is self-evident, if the Force must continue such operations on a "play-it-by-ear" basis.

I don't think we should have the investigation done here. It's not the way to do it.

- (d) "A" Division's submission on investigations of homosexual activities makes no mention of a tentative plan, subject to H.Q. approval, to develop sources of information in this field, amongst university students. In recent verbal discussion with the author of the letter, he is convinced that their most successful avenue of penetration into the two higher levels of homosexual activity will be through such students. The likelihood of such students occupying the higher levels of Government employment in future is self-evident. To implement this phase of field operations means disregarding practically all existing policy on university campus enquiries. In light of continuing criticisms from various university groups and faculty heads, it appears very doubtful that the current Government would relax any of the restrictions imposed at their request, on such campus enquiries.

We should deal with this once the general question is cleared.


(J.M. Hilash), Sgt.