

ROYAL COMMISSION ON SECURITY

P.C. 1966-2148

Certified to be a true copy of a Minute of a Meeting of the Committee
of the Privy Council, approved by His Excellency the Governor
General on the

16th November, 1966.

The Committee of the Privy Council, on the recommendation of the Right
Honourable Lester Bowles Pearson, the Prime Minister, advise

1. that Mr. M.W. Mackenzie, Montreal, Quebec, Mr. Yves Pratte,
Quebec City, Quebec, and Honourable M.J. Coldwell, Ottawa, Ontario,
be appointed Commissioners under Part I of the Inquiries Act to
make a full and confidential inquiry into the operation of Canadian
security methods and procedures and, having regard to the necessity
of maintaining
 - (a) the security of Canada as a nation; and
 - (b) the rights and responsibilities of individual persons;to advise what security methods and procedures are most effective
and how they can best be implemented, and to make such reports for
this purpose as they deem necessary and desirable in the national
interest;
2. that the proceedings of the inquiry be held in camera and that the
Commissioners, in conducting their inquiry and in making their
reports, consider and take all steps necessary to preserve
 - (a) the secrecy of sources of security information within Canada;
 - (b) the privacy of individuals involved in specific cases which
may be examined; and
 - (c) the security of information provided to Canada in confidence
by other nations;
3. that the Commissioners follow established security procedures with
regard to their staff and the handling of classified information at
all stages of the inquiry;
4. that the Commissioners be authorized to exercise all the powers
conferred on them by section 11 of the Inquiries Act;
5. that the Commissioners be authorized to sit at such times and at
such places as they may decide from time to time;
6. that the Commissioners be authorized to engage the services of such
counsel, staff and technical advisers as they may require, at rates
of remuneration and reimbursement approved by the Treasury Board;
7. that the Commissioners report to the Governor in Council with all
reasonable dispatch, and file with the Privy Council Office the
papers and records of the Commission as soon as reasonably may be
after the conclusion of the inquiry; and
8. that Mr. M.W. Mackenzie, Montreal, Quebec, be Chairman of the
Commission.

Certified to be a true copy

(signed) R.G. Robertson
Clerk of the Privy Council

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Royal Commission on Security

Subjects for Consideration

1. General

The initial areas which the Commission intends to explore involve:

- a) The protection of the country against subversion by foreign powers, up to and including cold war activities such as espionage, sabotage, and attempts to destroy the national economy, but excluding actual armed attack. C
- b) The protection of such classified Government information as might be useful to foreign powers against unauthorized disclosure even within the country. A B

We exclude as a subject for this inquiry organized crime, even if infiltrated by elements from abroad. However, conspiratorial efforts to organize activities inimical to the national security would be included.

2. Requirement for Security (The Threat)

- a) The relationship of the threat to the current international climate. ? B
- b) The nature and extent of foreign intelligence activities in Canada. B (4C)
- c) Targets of foreign and domestic subversive activities. B (4A)
- d) Special situation resulting from amount of information provided in confidence by other nations. AB (4C)

3. Legislation for Security

Efficacy of Canadian laws affecting national security, compared with those of other countries. AB

4. Organization for Security in Canada

- a) Interdepartmental. Responsibilities and activities of Security Panel and Cabinet Committee on Security and Intelligence. B (A) 4C
- b) Departmental. Subordination, responsibilities, and organization of RCMP in security field. Relationship between security duties and police duties. A C

Department of Justice and Solicitor General. Distinction between their security functions. *C*

National Defence, Responsibilities and organization for security. *A/C*

Roles of Deputy Minister, CDS, and CDRB. The Joint Security Committee. *A/C*

External Affairs. Security organization at home and abroad. *A*

How are political and security considerations balanced? *A/B*

Operation of the Passport Office. *B*

Other selected departments, such as Trade and Commerce, DDP, *A/C + B*

Manpower and Immigration, NRC. How do they handle security? *B*

- c) Desirability of closer tie-in between Security and Intelligence organizations.

5. Personnel Security

- a) Immigration procedures, including follow-ups later in Canada. Citizenship. *C + B?*

- b) Security clearances and updating procedures. Distinction between subversive tendencies and character defects. Need to screen people other than actual or potential Government employees. *A*
Character

- c) Criteria for assessing security reports on individuals. Relatives abroad, etc. *A*
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- d) Rights of individuals to be made aware of and to challenge adverse security reports. *A*

- e) Disposal of employees of Government or sensitive industries judged to be security risks. *A*

- Brief* f) Exchange of visits with Iron Curtain countries, especially of official delegations. *B + C?*

- g) Special security risks involved in overseas postings. *A*

- B* h) Training and supervision in security matters for Government personnel. *A*

- i) Recruiting and training in RCMP for Security and Intelligence work. *C*

- j) Risks to national security involved in separatist movements. *C + B?*

6. Security of Information

- A a) Principles for security classification.
- A b) Registration and handling procedures. "Need to know" principle.
- A c) Declassification and release after appropriate period.
- A + d) Security of Government communications against unauthorized access.
- C e) Extraction of classified information under oath in law courts.
- B + A f) Special responsibilities for protecting classified information from other countries. SA?
- B/A g) Procedures for releasing Canadian classified information to other countries.

7. Physical Security

- A { a) Guarding of security premises against physical intrusion, at home and abroad.
- b) Effectiveness of lock-up and alarm systems within buildings.
- c) Foreign reconnaissance activities.
- d) Anti-sabotage measures. C + A?
- e) General security in industries working for Government. C
- f) Protection against clandestine listening devices.

- Ceilings in Eastern-bloc Missions -- unsecured -