

APPENDIX "C"

A: RCMP Request for Terms of Reference - May 1960

- (a) We feel that the existing policy restrictions, particularly as implied in Security Panel Directive #29 and attachment thereto, which prohibit our interviewing homosexuals should be set aside from this type of investigation and that the necessary provision be made for us to interview at our discretion any person who we may consider to be of assistance to our enquiry.
- (b) We also believe that the decision as to when any department should be provided with assessed information relating to the homosexuality of any one of its employees should be left to our discretion.
- (c) If the proposal in (b) is not acceptable we would suggest that the good offices of the Secretary of the Security Panel be sought to ensure that departments do not take any action against homosexuals, who have assisted us, which might prove detrimental to our general investigation.
- (d) We would also appreciate clarification on whether or not we should provide the department concerned with information on a homosexual who is not employed on duties having access to classified material.

B: Conclusions and Recommendations of Special Committee - Security Panel - December 14, 1960 Channelled to Prime Minister and Minister of Justice for Cabinet Decision on January 26, 1961.

After detailed discussion of all aspects of the problem, the Committee arrived at the following general conclusions:

- (a) That our investigations of homosexuality should not be widespread, but limited to those persons who were vulnerable to effective exploitation by foreign intelligence services, except in cases where further investigation was necessary to establish the validity of information concerning employees in vulnerable positions;

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- (b) that there did not appear to be a security objection to informing persons whose security status was being questioned on grounds of homosexuality that the inquiry was related to security;
- (c) that the most careful consideration should be given in each case to the nature and timing of informing departments whose employees were involved, and to assessing the validity and significance of the information, in view of the possible effect on the employee and on the service;
- (d) that the government be asked to give the R.C.M. Police a clear directive to the effect that, where security was not a factor, the R.C.M. Police were not required to report allegations of homosexuality to the employing department; and
- (e) that, in cases where continued investigation was essential to establish the validity of allegations, but where it was also necessary to inform the department concerned, the Secretary of the Security Panel might ask the department to withhold action until the investigation was completed.

2. Based on these general conclusions, the Committee agreed that Ministerial approval should be sought for the following proposed courses of action:

First Priority

- (a) that the Security Panel ask those departments with missions abroad to classify according to risk those positions whose nature and location is such that their incumbents might be subjected to pressure for intelligence purposes;
- (b) that these departments, with whatever assistance the R.C.M. Police are able to provide, make a careful study of the incumbents of these positions to ensure, insofar as possible, that they are not susceptible to blackmail, either through homosexual activity or other indiscreet behaviour;

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- (c) that, concurrent with this study, the incumbents of the vulnerable positions be made fully aware of the nature of this threat, both to themselves and to the security of their departments;
- (d) that, in cases where the incumbent of a vulnerable position is found to be a homosexual, departments be asked to consult the Secretary of the Security Panel before any action is taken concerning the employee;
- (e) that, should any case come to light in which there are indications of a homosexual employee being subjected to blackmail for intelligence purposes, the R.C.M. Police should inform the Secretary of the Security Panel, who would request the department to take no further action concerning the employee other than that required to avoid an immediate breach of security, and to turn the case over to the R.C.M. Police for such further investigation as they deem necessary;
- (f) that, in cases where security is not a factor, the R.C.M. Police will not be required to report allegations of homosexuality to the employing department; and
- (g) that, in cases where continued investigation is essential to establish the validity of allegations, but where it is also necessary to inform the department concerned, the Secretary of the Security Panel ask the department to withhold action until the investigation has been completed.

Second Priority

- (a) that the special group of the Security Panel working on this subject, in consultation with the departments and agencies concerned, consider the extent to which positions other than those abroad are vulnerable to this kind of exploitation;

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- (b) that efforts be made to improve the present system of having employees report to their security officers the nature and extent of their social contacts with Soviet Bloc officials;
- (c) that consideration be given to setting up a program of research, with appropriate psychiatric assistance, with a view to devising tests to identify persons with homosexual tendencies, in order that such persons would not be appointed to positions considered vulnerable to blackmail for intelligence purposes.

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