

15(1)

REF. NO. G 355-9-1-15

13-4-60

TOP SECRET

MEMORANDUM TO

INSP. MILLIGAN

Sir:

Re: Homosexuality in the Federal Government

This paper may be considered as a supplement to the one prepared even date for discussion with Mr. WALL. In this, problems within the general frame-work all pointed out and suggestions are made for the handling of the operation.

Authority has been received to carry out an extensive investigation to identify homosexuals who are employed by the Federal Government. At this time it is intended to concentrate the investigation in the Ottawa area and to this end a special squad of investigators has been established in "A" Division. The men involved are spending time at "HQ's", reading up on the background of the initial investigation and should be ready to commence operations by April 19, 1960.

Although "A" Division maintains a file on sexual deviates it is, of course, in no way as comprehensive as the files which have been compiled at "HQ". In addition, there does not appear to be any specific terms of reference or policy rules within which the investigation is to be conducted. It is with these two problems that this paper is principally concerned.

Firstly, in the matter of background material with which the squad can begin its investigation, it is suggested that "A" Division be provided with extracts of selected papers treating on the problem of homosexuality. These would include

the discussions and conclusions of the Security Panel on the matter, and such other papers as may be of material benefit. It is also suggested that when the squad is asked to carry out an investigation on any particular person they be supplied with a complete copy of the "HQ" file.

Because this is of the nature of a special investigation it is suggested that the general terms of reference for character investigations be modified to facilitate the handling of these cases. Experience has shown that the best sources of information are homosexuals, while the opinions of casual acquaintances and business associates are usually of no value in substantiating suspicions of homosexuality. It is suggested that, without limiting the resources of the investigator the greater emphasis be placed on the interviewing of known and suspected homosexuals and that generalized enquiries be kept to a minimum. It is believed that the time normally spent in obtaining

... 2.

at (5)
20-5-60

5

A0000753_1-000283

REF. NO.

MEMORANDUM TO

- 2 -

information from friends and associates would be more productive if used to maintain good liaison with other police forces, security officers, and potential contacts and on surveillance. In brief, it is suggested that our efforts be concentrated on the confirmation of suspected homosexuals.

Because homosexuals are our most productive sources of information and without their co-operation this investigation has little hope of success it is suggested that we depart from the usual procedure of notifying a department immediately we discover adverse information on an employee. Word travels rapidly among homosexuals and if it becomes an established practice to have homosexuals fired or removed from present positions after they talk to us (and after we have "briefed" the department) they will stop co-operating. If it is not possible to withhold the information perhaps arrangements could be made through the Security Panel to have confessed homosexuals retained in the government service until such time as our investigation has run its course or until its continuation is not likely to be seriously jeopardized by a lack of homosexual sources.

At the present time there are fifty-eight (58) suspected homosexuals on whom we have sufficient information that consideration might be given for immediate interview. It is felt that all or any portion of these would provide a starting point for the investigation. However Headquarters should be able to exercise some control over the interviews because Insp. Higgitt has instructed the squad to check with HQ's before taking any decisive action, particularly until the members gain a fair amount of experience. Close liaison will be maintained with "HQ's" throughout the investigation. In addition, "B" Branch will be handling all External Affairs' implication as well as any Intelligence involvement which may come to light. They will also assist in any other phase of the investigation upon request. In these cases "A" will operate as the co-ordinating unit.

Branch

Reports submitted on the investigation will continue to be submitted under "Top Secret" cover, as a measure of protection for persons mentioned therein. The files which are presently retained by the writer will be returned to C.204 (Central Registry) for filing, since facilities for storage on the 5th Floor are limited.

... 3.

A0000753_2-000284

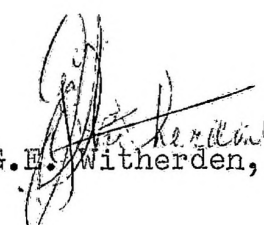
ROYAL CANADIAN MOUNTED POLICE

REF. NO.

MEMORANDUM TO

(3)

Should the investigation develop the momentum of that recently carried out by "B" Branch a heavy volume of work may be expected. Some of the sources have been very prolific and the processing of names requires considerable time. Although there is no yardstick by which to estimate how long the investigation will take it is the writer's opinion that there is sufficient information on file at the present time to keep the investigators occupied for at least three months.


G.E. Witherden, Cpl.

OTTAWA
13-4-60

A0000753_3-000285