

ROYAL CANADIAN MOUNTED POLICE

Security & Intelligence Branch

IN REPLY PLEASE QUOTE

DIV. FILE NO. [REDACTED] Supp. "A"

H. Q. FILE No. G 355-9-1-15

0900

Winnipeg, Manitoba,

June 29th, 1962.

The Commissioner,
RCMP - OTTAWA.Re: Security Screening of Government
Employees - Character Weaknesses.

1. Reference is made to correspondence from the D.S.I. dated July 21st, 1962, which, in turn, refers to Headquarters' correspondence of 11-12-61 and our report of 30-5-62 on [REDACTED]

2. Para. 3 of Headquarters' letter of 11-12-61 states that there are three basic objectives in the type of investigation under discussion:

- (1) the identification of homosexuals employed in or by the Federal Government on duties providing access to classified information.
- (2) to establish an index of known and suspected homosexuals against which the names of persons who are being security screened may be checked.
- (3) to obtain names and particulars of homosexuals who may be utilized as sources of information.

This paragraph concludes by saying that the only successful method of obtaining these three objectives is through encouraging co-operative homosexuals to give us names and particulars of other homosexuals.

3. Our report of 30-5-62 contains information supplied by one source. This source gave us names of four homosexuals who fall under our prime objective and who have been identified and reported on. He also gave us other information which may result in our becoming aware of other homosexuals falling in this category, Once they have been positively identified. At the same time he supplied us with a fairly extensive list of names of persons known to him

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as homosexuals. These were accepted and reported as given, to fulfil the terms of our second objective. The investigators did not feel that they were in any position to evaluate this information and decide which should be reported, bearing in mind the second objective.

4. So far as the selection of potential homosexual sources is concerned, this proved a difficult matter to resolve. Para. 4 of Headquarters' Policy Letter precludes the interviewing of Federal and Provincial Government employees and subjects of a security screening investigation. At the same time, it suggests that the selection of homosexuals to be interviewed should be guided to some extent by their actual or probable association with or knowledge of homosexuals employed in or by the Federal Government. To have this much information on an individual, and at the same time be completely satisfied that he is a homosexual, is practically impossible in Winnipeg without a good knowledge of homosexuality in the city in general.

5. At the start of our investigations in this field our knowledge of homosexuality in Winnipeg was nil. ██████████
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██████████ Homosexuals in this category have usually avoided prosecution or running afoul of the law in any way. It was decided, therefore, that we would start our program by selecting homosexuals as potential sources on the following basis:

- (1) that there was no doubt as to their homosexuality.
- (2) that they were politically reliable.
- (3) that they were of good character in other respects.
- (4) that they were mentally stable and as emotionally reliable as homosexuals can be.
- (5) that there was some indication that they would co-operate.

6. On this basis of selection we hoped to get one or two productive sources from

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which to gain an insight into homosexuality in Winnipeg; at the same time keeping in mind our three objectives. Having gained this insight and a working knowledge, we could then select our potential sources from those homosexuals closer to our prime objective. It may be mentioned that information received from our first and only fully co-operative source, indicates that most of the homosexuals in a city of this size can be said to have some knowledge of other homosexuals employed in positions where they are likely to have access to classified information.

7. As our program developed we experienced great difficulty in getting any homosexuals to co-operate with us fully. All those approached expressed an appreciation of our purpose and promised to respect our confidence, but at the same time declined to furnish information. ██████████

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However, our investigations together with the information from our productive source, has given us a fair insight into this problem in Winnipeg and we are now in a position to be more selective in the future.

8. We realize the social and political ramifications surrounding this problem and appreciate Headquarters' position in this regard. This memorandum is intended to outline what our intentions were and some of the difficulties we have experienced.

9. In future, we will select our sources and request Headquarters' authority before interviewing in line with our latest instructions. To do this we will have to work with the list of known and suspected homosexuals which we have already compiled from our previous efforts; try to determine more accurately which ones are likely to have information relating to Federal Government employees who have access to classified information; and at the same time determine if they are suitable and likely to co-operate as sources. It will be appreciated that to ascertain an individual homosexual's association with other homosexuals and then determine the nature of the employment of these other homosexuals, without talking to any of them, is a time consuming operation and one which will have to be

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done many times for each potential source located. This, in itself, will limit our scope in this field tremendously as, with our other commitments, we have little time left to devote exclusively to these enquiries.

10. Should Headquarters have any suggestions as to the future course of these investigations, we would appreciate receiving them. Particularly bearing in mind the ideas on the conduct of these investigations as expressed to us in para. 4 of Headquarters' letter of 19-3-62, on file [REDACTED], which reads in part as follows: "It is suggested that the efforts of the investigators engaged on the general investigation of homosexuals be directed towards the establishment of additional homosexual sources of information.It has been our experience that corroboration is more often obtained through the development of these sources than through direct enquiries on a specific target".

11. We fully appreciate the delicate nature of this whole matter and realize that much embarrassment and criticism could result from our enquiries. We are therefore conducting the enquiries with the utmost discretion and would welcome any criticism or direction that Headquarters can give us. In the meantime we will, as mentioned in para. 9, obtain Headquarters' authority before conducting any interviews with new prospective sources.

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(G.J. DOUGLAS)
Officer i/c "D" Div. SIB

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