

G 355-9-1-15(3)

TOP SECRETHomosexuality Within the Federal
Government Service

The purpose of this paper is to summarize our basic views on this problem which were set forth in our previous submission dated April 28^(a) 1960 and to mention recent developments in relation to our investigation.

The basic premise upon which our investigation is being conducted is that homosexuality, in relation to sensitive government employment, presents a serious security risk by reason of its exploitability by a foreign intelligence service. The development of information relating to a serious character weakness on the part of any government employee whose duties provide access to classified material is authorized by the terms of reference for security screening established by the Security Panel. However, experience has shown that the type of investigation which can be conducted within these terms of reference does not uncover substantial evidence of homosexuality.

To date it has been found that the only method of investigation which achieves any reasonable measure of success is the interviewing of homosexuals themselves. The basis for this opinion is two-fold. First, it gives a person who is alleged to be a homosexual an opportunity to admit his weakness or to deny the allegation. Secondly, if a homosexual chooses to be co-operative during an interview he can usually provide a considerable number of names of other persons whom he knows or suspects are homosexuals. We have found that the majority of homosexuals whom we have interviewed have been co-operative in varying degrees. Since the success of this type of investigation depends on the co-operation of homosexuals we must be able to assure them that action will not be taken against them unless it is imperative to the best interests of the country.

In our previous submission to the Security Panel we requested terms of reference which it was felt would provide the authority for us to conduct this type of investigation in the best interests of all concerned. To this end we indicated that we require authority to interview any person against whom a serious allegation of homosexuality had been made. To restrict the investigation only to the incumbents of classified positions would seriously reduce the number of potential sources available to us and, at the same time, would prevent departments from making administrative moves which would prevent known homosexuals who are not now employed on classified work from being transferred to such positions.

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In our submission we also requested assurances that action would not be taken immediately, on the strength of our information, against homosexuals, who co-operated, which would likely jeopardize the success of the overall investigation. This request was based on our knowledge that when a homosexual has reason to believe that his job is in jeopardy he is less likely to co-operate with us.

Since the date of our submission, on April 28th, the overall total of persons who have come to our attention in connection with this investigation has increased by about 170, from slightly over 700 to just over 870. Of this total the number who are, or were recently, employed by the federal government has increased from 363 to 446. Of the 446, 290 are to the best of our knowledge still employed in the government service. Again, it must be stated that we do not have evidence that each person named is a homosexual but in each case there is at least a reasonable suspicion of this weakness which requires further investigation. A statistical summary of this information, by departments, is set out in an attachment as Appendix A.

The only major problem which has been encountered since our previous submission has arisen on two separate occasions when alleged homosexuals whom we intended to interview sought, or stated an intention of seeking, legal counsel; the interviews were not carried out. The two persons involved know each other and each was aware of our interest in him. However, should this defence become widespread it could seriously affect, and even prevent the continuance of this type of investigation. Because of the legal and publicity aspects inherent in the continuance of investigation under this condition in an extreme state consideration might be warranted as to how best to circumvent this possibility.

Since the date of our last submission we have lost the services of two experienced investigators. Through our inability to proceed with this investigation for lack of satisfactory terms of reference we could conceivably lose more investigators to other commitments of the Directorate. Our index of alleged and suspected homosexuals in the government service has increased through the acquisition of additional names from homosexuals who are not employed by the government but because of the lack of authority we have been unable to proceed with these cases.

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TOP SECRET

APPENDIX "A"Homosexuality Within the Federal Government Service- STATISTICS -

<u>DEPARTMENT</u>	<u>TOTAL</u>	<u>NO. OF CASES "BRIEFED" TO DEPTS. BY RCMP</u>	<u>DISPOSITION OF CASES WHERE KNOWN</u>
<u>Agriculture</u>			
Confirmed - 2			
Alleged - 1	4	-	Nil
Suspected - 1			
<u>Atomic Energy of Canada</u>			
Confirmed -			
Alleged - 1	1	1	Nil
Suspected -			
<u>Bank of Canada</u>			
Confirmed -			
Alleged -	1	-	Nil
Suspected - 1			
<u>Canadian Broadcasting Corporation</u>			
Confirmed - 2			
Alleged - 5	8	3	Nil
Suspected - 1			
<u>Central Mortgage and Housing</u>			
Confirmed -			
Alleged - 2	2	-	Nil
Suspected -			
<u>Citizenship & Immigration</u>			
Confirmed -			
Alleged -	1	-	Released - 1
Suspected - 1			
<u>Civil Service Commission</u>			
Confirmed -			
Alleged -	1	-	Nil
Suspected - 1			
<u>Defence Construction</u>			
Confirmed -			
Alleged - 1	1	-	Nil
Suspected -			
<u>Defence Production</u>			
Confirmed - 2			
Alleged - 1	5	3	Released - 1
Suspected - 2			

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DEPARTMENT	TOTAL	NO. OF CASES "BRIEFED" TO DEPTS. BY RCMP	DISPOSITION OF CASES WHERE KNOWN
<u>Dominion Bureau of Statistics</u>			
Confirmed - 1			
Alleged - 3	6	1	Released - 1
Suspected - 2			Deceased - 1
<u>External Affairs</u>			
Confirmed - 15			Released - 2
Alleged - 13	63	26	Deceased - 2
Suspected - 35			Resigned - 9
			Release Pending - 3
			Retired - 1
<u>Finance</u>			
Confirmed -			
Alleged -			
Suspected - 1	1	-	Nil
<u>Navy</u>			
Confirmed - 140			
Alleged - 3	236	8	Released - 118
Suspected - 93			Release Pending 3
<u>Army</u>			
Confirmed - 2			
Alleged - 3	9	4	Released - 2
Suspected - 4			
<u>Air Force</u>			
Confirmed - 4			
Alleged - 12	23	7	Released - 4
Suspected - 7			
<u>Defence Research Board</u>			
Confirmed - 1			
Alleged -	3	1	Nil
Suspected - 2			
<u>National Defence (Inspection Services)</u>			
Confirmed -			
Alleged - 2	3	-	Nil
Suspected - 1			
<u>National Film Board</u>			
Confirmed -			
Alleged - 3	3	-	Nil
Suspected -			
<u>National Health & Welfare</u>			
Confirmed - 1			
Alleged - 4	6	1	Nil
Suspected - 1			
<u>National Research Council</u>			
Confirmed -			
Alleged - 2	3	1	Resigned - 1
Suspected - 1			

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DEPARTMENT	TOTAL	NO. OF CASES "BRIEFED" TO DEPTS. BY RCMP	DISPOSITION OF CASES WHERE KNOWN
<u>National Revenue</u>			
Confirmed - 2			
Alleged - 1	6	-	Retired - 1
Suspected - 3			
<u>Northern Affairs and Natural Resources</u>			
Confirmed -			
Alleged - 1	3	-	-
Suspected - 2			
<u>Post Office</u>			
Confirmed - 1			
Alleged - 5	7	-	Released - 1
Suspected - 1			
<u>Public Works</u>			
Confirmed - 1			
Alleged - 1	3	2	-
Suspected - 1			
<u>R.C.M.P.</u>			
Confirmed - 2			
Alleged - 1	3	-	Released - 3
Suspected -			
<u>Secretary of State (Patent & Copywrite Office)</u>			
Confirmed -			
Alleged - 2	2	-	-
Suspected -			
<u>Trade and Commerce</u>			
Confirmed - 2			
Alleged -	5	2	Released - 1
Suspected - 3			
<u>Transport</u>			
Confirmed - 3			
Alleged - 1	7	3	-
Suspected - 3			
<u>Unemployment Insurance Commission</u>			
Confirmed -			
Alleged - 1	2	-	-
Suspected - 1			
<u>Veterans' Affairs</u>			
Confirmed - 1			
Alleged - 1	7	-	Resigned - 1
Suspected - 5			
<u>Board of Transport Commission</u>			
Confirmed -			
Alleged - 4	4	-	-
Suspected -			
<u>Government House</u>			
Confirmed -			
Alleged -	1	-	-
Suspected - 1			

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DEPARTMENT	TOTAL	NO OF CASES "BRIEFED" TO DEPTS. BY RCMP	DISPOSITION OF CASES WHERE KNOWN
<u>House of Commons & Senate</u>			
Confirmed -			
Alleged - 5	6	-	-
Suspected - 1			
<u>Imperial War Graves Commission</u>			
Confirmed -			
Alleged - 1	1	-	-
Suspected -			
<u>National Harbours Board</u>			
Confirmed -			
Alleged -	1	-	-
Suspected - 1			
<u>Tariff Board</u>			
Confirmed -			
Alleged - 1	1	-	-
Suspected -			
<u>Labor</u>			
Confirmed -			
Alleged - 1	1	-	-
Suspected -			
<u>Mines & Technical Surveys</u>			
Confirmed -			
Alleged - 2	3	-	-
Suspected - 1			
<u>Public Printing and Stationary</u>			
Confirmed -			
Alleged - 2	3	-	-
Suspected - 1			
<u>Solicitor General</u>			
Confirmed -			
Alleged -	1	-	-
Suspected - 1			
<u>TOTAL</u>			
Confirmed - 181			
Alleged - 86			
Suspected - 179			

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TOTAL NUMBER OF BRIEFS TO DEPARTMENTS 63

TOTAL NUMBER OF PERSONS RELEASED, RESIGNED, RESIGNATION
PENDING OR DECEASED 156