

KEEP

S E C R E T

Meeting 1/78 of the Security Advisory Committee (SAC) was held at 2:00 P.M. on Tuesday, January 10, 1978, in the PSPG Conference Room, 340 Laurier Avenue West, Ottawa.

PRESENT

~~IPRESS~~

- Mr. Robin Bourne
(Ministry of the Solicitor General) (Chairman)
- Mr. T.D. Finn
(Privy Council Office)
- Mr. S.N. Jenkyns
(Department of Supply and Services)
- Mr. J.R. Maybee
(Department of External Affairs)
- Brigadier General W.J. Dabros
(Department of National Defence)

ALSO PRESENT

- Mr. R.G. Warren
(Department of Communications)
- Mr. N.K. O'Neill
(Communications Security Establishment)
- Mr. D.W. Hall
(Emergency Planning Canada)
- Mr. J.J.M. Coté
(Department of External Affairs)
- Mr. J.B. Long
(Department of Justice)
- Col. R.T. Grogan
(Department of National Defence)
- L/Col. G.A. Gunton
(Privy Council Office)
- Mr. R.G. Knapp
(Public Service Commission)
- Asst. Comm. J.U.M. Sauvé
- Supt. S.H. Schultz
- Supt. F. Fedor
(Royal Canadian Mounted Police)
- Mr. O.A. Davey
- Mr. P. Ansell
- Mr. E. Hughes
(Ministry of the Solicitor General)
- Mr. D.M. Travale
(Department of Supply and Services)
- Mr. G.R. Skinner (for Agenda Item 4)
(Transport Canada)



92

G.F. Frazer (Secretary)
Privy Council Office

<u>Table of Contents</u>	<u>Page</u>
1. Introductions	2
2. Committee on Aviation Security; phasing out	2
3. Classification of Information: Chairman's discussion with ICSI Chairman	2
4. Security Guard Project: Position Paper	3
5. Maintenance and Repair to Safes and Vaults: Security Equipment Advisory Committee Report	4
6. Departmental Security Officers: An evaluation	4
7. Tagging of Explosives	5
8. EDP Security	5
9. SPUR: Progress report	6
10. Decisions of CCSE & ICSI Meetings	6
11. Other Business	7

S E C R E T

010566

S E C R E T

1. Introductions

The Chairman introduced:

- (a) Asst. Comm. Marcel Sauv , R.C.M. Police
- (b) L/Col. G.A. Gunton, Privy Council Office
- (c) Mr. George R. Skinner, Transport Canada
- (d) Mr. D.W. Hall, Emergency Planning Canada

2. Committee on Aviation Security; phasing out

The Committee received an oral report from Mr. George R. Skinner, the Chairman of the Civil Aviation Security Committee. Mr. Skinner said that at its most recent executive meeting held last October, the Civil Aviation Security Committee had considered the future of the Committee. The work program was reaching a conclusion and no other projects had been submitted. It was the view of the executive committee that the committee should be disbanded. The SAC might wish to indicate the current situation concerning any threat in the area of aviation security and its view on the future need for a committee. Mr. Skinner pointed out that the funds made available to the committee had been for feasibility studies. Experience had been that, when feasibility was established, there was difficulty in obtaining funding for further work.

The Committee noted the difficulty in estimating the possibility of hijackings in the future, and agreed to support the view that the Civil Aviation Security Committee might be disbanded on the understanding that any future need in this area could be considered in consultation with Transportation Canada and the National Research Council.

3. Classification of Information; Chairman's discussion with ICSI Chairman

The Chairman tabled the third draft dated January 1978 of a discussion paper "A Revised Policy for the Classification of Information". He referred to a discussion he had had with the ICSI Chairman on November 28 on the subject. Mr. Pitfield had expressed concern about the establishment of a separate category of PROTECTED information. He questioned the advisability of a dual system, and of the suggestion that clearance of persons for access to PROTECTED information would be mainly handled in the staffing process. Mr. Pitfield saw a possible danger that departments would establish their own standards of reliability and field checking capability, and he suggested that the continued involvement of the Security Service and the R.C.M. Police was desirable and inevitable in the case of criminal records and subversive indices checks. Mr. Pitfield had asked that the SAC examine other alternative

... /3

S E C R E T

010567

S E C R E T

approaches to the problem. One approach might be to expand the definition of Confidential to cover the area of civil or corporate security. Another might be to provide that the classifications SECRET and TOP SECRET would apply only to the first two categories of exemptions set out in the Green Paper on information.

Mr. Bourne said that the third draft of the discussion paper addressed itself to the alternatives but favoured the original proposal for a category of PROTECTED information.

The Committee noted that in the absence of direction concerning non-national security sensitive information, departments were devising their own systems. In view of this, early formulation of a centrally approved system was desirable.

The Committee also noted the need to clarify the status of "foreign intelligence" as a category of information requiring protection.

The Committee agreed that members should examine the third draft of the discussion paper "A Revised Policy for the Classification of Information" with a view to consideration at an early meeting of the Committee.

4. Security Guard Project: Position Paper

The Committee had for consideration a memorandum from the Chairman of the Sub-Committee on the Security Guard Project to the Chairman SAC dated October 5, 1977, submitting a summary of a position paper prepared by the Center of Criminology, University of Toronto, "Make or Buy: A Question of Minimum Standards for Security Guards", dated September 1977, and comments thereon. The position paper of the Center of Criminology was also available.

The Chairman said that Mr. John Timmerman formerly of the Department of External Affairs, had been engaged by the Ministry of the Solicitor General to assist the Center of Criminology in the writing of the report and comments thereon. The position paper emphasized the fact that many departments had not given much attention to security guard requirements.

The Committee noted the need for examination of certain legal issues in contracting for security guards.

The Committee agreed that the Chairman should further examine the subject of security guard service in the light of the documents under consideration, particularly in

... /4

S E C R E T

010568

AGC-1535_0003

S E C R E T

consultation with the Department of Supply and Services, and the Treasury Board, and that any comments from members of SAC should be provided as soon as possible to the Chairman.

5. Maintenance and Repair to Safes and Vaults: Security Equipment Advisory Committee Report

The Committee had for consideration a memorandum of the Chairman of the SEAC to the Chairman SAC dated October 12, 1977, together with a letter from Mr. R.G. Richard (DOC) to Mr. Roger Coté (MSG) dated August 24, 1977.

The Chairman suggested that the SEAC should further examine the problem and report back with a clearer definition of what was needed. A research project might be undertaken by contract on this subject.

Mr. Hall said that any research into the problem might better be done by knowledgeable persons within the public service.

The Committee agreed that the SEAC should examine further the problem of security guard project in the light of the discussion and submit a further report.

6. Departmental Security Officers: An evaluation

The Committee had for consideration a memorandum to the Chairman from the Security Officer Personnel (PSPG) dated October 20, 1977 "Classification of Security Officers".

The Chairman reminded the Committee that in his letter of 28 July 1977 he had suggested to the ICSI Chairman that the standards in the public service relating to security officers were inconsistent, and consideration might be given to achieving greater uniformity.

Mr. Hall emphasized the responsibility of the Treasury Board in the matter of classification, and remarked that the documents did not appear to indicate Treasury Board involvement.

Mr. Bourne said that he was not convinced of the necessity of a uniform classification grouping but considered that there should be greater consistency in pay levels, responsibilities, competence, and degree of access to the Deputy Minister.

Supt. Fedor referred to training courses for security officers with which he was involved, and said his experience had been that there was a great variety in the

... /5

S E C R E T

010569

AGC-1535_0004

S E C R E T

security backgrounds of the officers concerned. There had been in the past a tendency, in recruiting security officers, to regard anyone with a police or Armed Forces background as qualified to serve in such positions.

Mr. Hall proposed that a SAC sub-committee be established to study the matter of classification of security officers, and that the Chairman of the sub-committee should be from the Treasury Board Secretariat.

It was suggested also that the subject of management exclusion for security officers be included in the study in view of the PSAC's current objections to exclusion.

The Committee agreed that a sub-committee should be established, chaired by a representative of the Treasury Board Secretariat, to examine and report on the matter of consistency in the classification and responsibilities of security officers and the relationship between security officers' duties and exclusion from union membership.

7. Tagging of Explosives

The Committee had for consideration a memorandum to the Chairman, "Explosives Tagging", prepared by Mr. P. Ansell (PSPG).

The Committee noted the memorandum on explosives tagging, and that the subject was under continuing review by PSPG in consultation with other departments as appropriate, particularly the Royal Canadian Mounted Police, Departments of Supply and Services, Industry, Trade and Commerce and Energy, Mines and Resources.

8. EDP Security

The Chairman referred to the concern of the Auditor General about the lack of protection of certain categories of private information such as income tax records. Mr. Bourne had consulted with Treasury Board officials, and with "P" Directorate, R.C.M. Police. It had been agreed that interim guidelines developed by "P" Directorate for the use of departments using EDP resources from the private sector should be distributed. It had been made clear that the guidelines were for use only until appropriate direction had been obtained with respect to the revised classification system. The Public Accounts Committee would be sitting the following week to examine the Auditor General's report and it seemed appropriate therefore that the interim

... /6

S E C R E T

010570

AGC-1535_0005

S E C R E T

guidelines be made available immediately. Mr. Bourne referred to certain difficulties experienced by the Department of Supply and Services with respect to clearance of personnel to have access to sensitive information. He would consult with Mr. Jenkyns in this matter.

The Committee noted the remarks of the Chairman concerning interim security guidelines for the protection of information in relation to EDP services provided from the private sector, that the Chairman would keep the Committee informed in this matter, and that copies of the interim guidelines could be provided to members on request.

9. SPUR: Progress report

Supt. Fedor outlined the progress which had been made in the SPUR project in the development of a draft cabinet directive on security policy. The draft was almost complete and the next task would be the development of suitable documents for use in submitting it to Ministers. There did not seem to be any basic inconsistency between the draft directive and the draft proposals concerning a classification system which had been tabled by the Chairman. Supt. Fedor emphasized the need for direction in order to forestall a proliferation of systems for protecting sensitive non-national security information by departments. In some areas the need was not so much for a system of classifying information, but for other forms of protection. However it was important that responsibility not be removed from the security community and that fragmentation of protective arrangements be avoided.

The Committee noted the report of Supt. Fedor concerning the SPUR project to develop a cabinet directive on security policy, and that the work would continue in consultation with PSPG.

10. Decisions of CCSI and ICSI Meetings

The Chairman reported that the ICSI at a meeting on December 2, 1977 had examined a draft personnel security directive, and a number of modifications, mainly proposed by the Deputy Minister of Justice, had been agreed upon. Many of the changes had been proposed in the light of the fact that recommendation was being made that the document be public. Re-drafting was being undertaken in the Privy Council Office.

The ICSI had also considered draft guidelines to assist departments in the security clearance program where homosexuals were involved. It had been agreed that the

... /7

S E C R E T

010571

AGC-1535_0006

S E C R E T

guidelines as re-drafted should be submitted to the Cabinet.

The ICSI had agreed that the shadow organization on censorship planning should be disbanded and that study should be undertaken by the Interdepartmental Committee on Emergency Preparedness of censorship requirements in a broader context. Arrangements were also being made for appropriate disposition of the files concerning censorship planning which were housed in the Department of Justice. United States authorities were pressing for the release of certain documents relating to censorship planning.

The Cabinet Committee on Security and Intelligence had examined the possibility of enacting legislation with a view to ensuring that the R.C.M. Police and the Security Service could exercise their responsibilities within the law. It was likely that early proposals would be made to Parliament for amendment to the Post Office Act, the Criminal Code and the Crown Liability Act to this end.

11. Other Business

(a) COMSEC program forecast 1979-80

The Committee agreed that, in order that a submission could be made to the ICSI in time for consideration at its meeting scheduled for 31 January, SAC approval of the program forecast should be obtained secretarially.

(b) Human Rights Legislation

The Committee noted the remarks of Mr. Long concerning a possible conflict between the requirements of the Human Rights legislation and the Official Secrets Act in relation to classified information.

(c) The letter from Atomic Energy Control Board

The Committee noted the Chairman's remarks concerning the letter he had received from the Atomic Energy Control Board concerning contingency planning to deal with threats to nuclear material. Mr. Bourne had proposed the establishment of a SAC sub-committee in this matter under the chairmanship of AECB. AECB had also approached the Protective Policing Directorate of the R.C.M. Police and the Department of National Defence in this matter. The Chairman would circulate the AECB letter and draft reply to SAC members for comment.

S E C R E T

010572

AGC-1535_0007